1	COURT OF APPEALS
2	STATE OF NEW YORK
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4	RICHARD ALTMAN,
5	Respondent,
6	-against- NO. 44
7	285 WEST FOURTH LLC,
8	Appellant.
9	20 Eagle Street Albany, New York March 22, 2018
11	Before:
12	CHIEF JUDGE JANET DIFIORE ASSOCIATE JUDGE JENNY RIVERA
13	ASSOCIATE JUDGE LESLIE E. STEIN ASSOCIATE JUDGE EUGENE M. FAHEY
14	ASSOCIATE JUDGE MICHAEL J. GARCIA ASSOCIATE JUDGE ROWAN D. WILSON ASSOCIATE JUDGE PAUL FEINMAN
15	
16	Appearances:
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23	
24	Karen Schiffmiller
25	Official Court Transcriber



CHIEF JUDGE DIFIORE: Appeal number 44, Altman v. 1 2 285 West Fourth LLC. 3 MR. TURKEL: Good after - - - oh. 4 CHIEF JUDGE DIFIORE: Good afternoon, Counsel. 5 MR. TURKEL: Good afternoon. May it please the 6 court, Jeffrey Turkel for the appellant. This court on two 7 prior - - -8 CHIEF JUDGE DIFIORE: Counsel, would you care to 9 reserve any rebuttal time? 10 MR. TURKEL: Oh, I'm sorry, yes, one minute. 11 Thank you. 12 This court on two prior occasions had the 13 opportunity to address the meaning of what I describe in my 14 brief as the second clause of the statute in question. Ιn 15 Jemrock v. Krugman, the last rent stabilized rent was 920; 16 the vacancy and longevity increases brought that rent to 2 17 - - - 1,247. And then there were individual apartment 18 improvements beyond that. 19 This court, in 2010, remanded the matter to the 20 First Department to factually determine, and I'm quoting 2.1 now, "Whether the landlord's expenditures for improvements 2.2 were at least equal to the amount (approximately 30,000 23 dollars) necessary to bring the rent above the luxury

found that the landlord's expenditures for improvements

deregulation threshold." On remand the Appellate Division

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were sufficient to bring the legal rent for the unit above the luxury deregulation threshold. That finding, the Court of Appeals' statement, the remand, the Appellate - - - Altman I cannot be reconciled with this court's ruling in Jemrock.

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In Roberts - - - in the Roberts case of 2009, the court - - - this court was recounting the history of the luxury deregulation statute, and in particular, what happened in 1997, the Rent Regulation Reform Act of 1997.

And the court said about that statute, which added the language in the clause that we're all here today - - - said "The legislature subsequently expanded the scope of luxury decontrol by allowing post-vacancy improvements to count toward the 2,000 per month rent threshold." That is correct. That is a correct statement of the law in my impression. Altman I cannot possibly be reconciled with that statement.

The current statute talks about decontrol as long as the apartment is or becomes vacant with a rent of 2,000 dollars or more per month.

JUDGE FEINMAN: When you say the "current," you don't mean the 2015 amendment?

MR. TURKEL: As the - - as it stands right now - - - the - - - the language in the second clause has not changed substantively since 1997. So as it - - - as things



1	stand now, it says that the deregulation occurs when there
2	is a vacancy between 1997 and 2011, where with
3	and the apartment with a a rent of $2,000$
4	dollars or more per month.
5	JUDGE RIVERA: So if he never physically left,
6	why is there a vacancy? Is there some definition in the
7	law that you can point to for vacancy?
8	MR. TURKEL: Yes, I can. Section 2520.6(g) of
9	the Rent Stabilization Code defines a vacancy lease as "Th
10	first lease or rental agreement in a housing accommodation
11	that is entered into between a tenant and an owner." This
12	was under that definition, unquestionably a vacancy lease.
13	Mr. Altman was a subtenant of the former tenant
14	Mr. Rider. He was not a family member of Mr. Rider. He
15	was not a nontraditional family member. He was not named
16	in the lease, and he had no privity with the landlord.
17	This is a vacancy. No court in this case has found to the

contrary, and the case law, I cite the tenant case - - -

JUDGE FAHEY: Well - - -

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MR. TURKEL: - - - and I cite the - - -

JUDGE RIVERA: Does the title of the lease define whether or not there's a vacancy within the meaning of the law?

> MR. TURKEL: No, Your Honor. What - - -JUDGE RIVERA: You could call it something else.

1	MR. TURKEL: Well, the the what		
2	JUDGE RIVERA: You're not defining vacancy in		
3	that is my problem with that.		
4	MR. TURKEL: It's the closest I can find to a		
5	definition of vacancy in the statute.		
6	JUDGE RIVERA: Maybe that's what I wanted. This		
7	is as		
8	MR. TURKEL: Right.		
9	JUDGE RIVERA: good as it gets for you in		
10	that argument, right?		
11	MR. TURKEL: Yes. But there is		
12	JUDGE RIVERA: There's not somewhere else I can		
13	look for this		
14	MR. TURKEL: Well, there there is		
15	JUDGE RIVERA: definition.		
16	MR. TURKEL: there the ca what		
17	the case law says is if the tenant of record, as here,		
18	vacates. And the subtenant in possession then signs a		
19	lease, that is a vacancy for purposes of luxury		
20	deregulation. There is case law to that. There is no		
21	countervailing case law.		
22	JUDGE FAHEY: Let me let me just take you		
23	back a step. Are are you arguing that Roberts		
24	we're talking about Roberts v. Tishman Speyer, right		
25	did that support your position?		

MR. TURKEL: Yes, because the court - - - the -
that's - - - that case was about J-51. In the course of

JUDGE FAHEY: Right.

MR. TURKEL: - - - recounting the history of the

luxury deregulation statute, they had - - - the court had

cocasion to comment on the 1997 New York State legislature,

thereafter - - - the Rent Regulation Reform Act of 1997 - -

- and the court described that as the legislature expanding

the scope of luxury deregulation by "allowing post-vacancy

improvements to count toward the 2,000 dollar per month

rent threshold." What that is saying - - -

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JUDGE FAHEY: Well, I'm - - I'm looking at the First Department opinion. And the First Department opinion says, talking about high rent or the luxury deregulation, which is what we're talking about here, and it says in - - - in - - in specifically, talking about 26-504.1, is "Or the tenant vacates the apartment and the legal rent, plus vacancy increases," which is the twenty percent allowances, "and increases permitted for the landlords is 2,000 dollars or more," so the vacancy increase allowed there.

In the Court of Appeals we said, "if the legislature expanded the scope of luxury decontrol by lowering the income threshold for defining high-income households to 175," and then emphasizing, "and allowing

post-vacancy improvements to count toward the more than 2,000 dollars per month rent threshold."

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And here I understand - - - you know, I'm from

Buffalo. We don't - - - we don't have a lot - - - we don't

have the Rent Stabilization Laws, so this is always an

adventure when I read these cases. I always - - - I always

feel I learn a lot, but it - - - it still seems to me that

here we're talking about one of two things, either

individual apartment improvements or the post-vacancy rate

increase of the twenty percent. And - - - and this case

doesn't seem to say what you're saying it says.

MR. TURKEL: Well, Roberts, it's true; it talks about post-vacancy improvements. But the case that I believe is much more directly on point, because, again, Roberts was about J-51. And the ultimate ruling was that if there was a J-51 - - -

JUDGE FAHEY: But you would agree with me that that language does not support your point.

MR. TURKEL: I do believe that it does support my point, because in Altman I, the court said, no post-vacancy improvements, whether they're vacancy increases or individual apartment improvements. So to the extent that they said that the rent had to be 2,000 dollars at the time

JUDGE FAHEY: Yeah, Altman I went the - - - the



Court of Appeals says "Allowing post-vacancy improvements to count toward the 2,000 dollars per month rent threshold."

MR. TURKEL: Yes, I - - - I un - - - I understand that, Your Honor.

JUDGE FAHEY: Okay.

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MR. TURKEL: Certainly to the extent that this court opined in that case that post-vacancy improvements could be used, that's contrary to Altman. Altman said it had to be 2,000 at the time.

I think the case that's more relevant is the Jemrock v. Krugman case, where this was absolutely at issue. That was a deregulation case. And the court said, you have the 920-dollar rent; you have the longevity and vacancy increases that bring you up to 1,247; we're sending it back to the Appellate Division to see whether the individual apartment improvements, when added to the original rent, and the longevity and vacancy increases, get you over the 2,000-dollar threshold. That directive would not make any sense if Altman were correct.

To date, we haven't talked about the language of the statute, which I'd like to ask the court to look at, as well as its legislative history. What the second clause says, as amended in 1997, is that the deregulation or housing accommodation is not defined as an apartment that



become vacant between '97 and 2011, with a rent of 2,000 dollars or more per month. I would not claim that the word "with" is the most exacting or precise word.

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Because the word "with" is somewhat vague, and allows for some degree of interpretation, then I think we go to the legislative history, because the cardinal rule of statutory interpretation is that the court is supposed to further the will of the legislature. What's striking about this case is how clear the legislative history is. Often legislative history - - -

JUDGE STEIN: The Amendment was for the very purpose that you're talking - - -

MR. TURKEL: I can't say it any better than that,
Your Honor. Sometimes reading legislative history is like
reading tea leaves. Here it is strikingly clear. I mean,
I don't see how it could be more clear. The Senate
introduces memo, says "Decontrol shall be allowed at any
time the vacant apartment has a maximum rent of 2,000 or
more. The bill eliminates restrictions imposed by the City
Council, which currently prevent vacancy bonuses and owner
improvements both from being considered in reaching the
2,000-dollar threshold."

The Governor in his approval memorandum said the same thing. I won't read the language. Even more clear is that, you know, there was kind of a revolution and then a



counter-revolution. In 1997, the City Council stepped in and said, no, we absolutely have to have a rent of 2,000 dollars at the time the prior tenant vacates. And they wrote it into the statute in very, very, very exacting language.

And then two months later, the legislature said

And then two months later, the legislature said no. This is not going to stand; we're not going to do that. I think that if we look at the Court of Appeals history, the legislative history, and the language of the statute, I think Altman I has to be overturned.

CHIEF JUDGE DIFIORE: Counsel, do you want to take a moment and cover all bases and address the rent calculation?

MR. TURKEL: Altman II, you mean?
CHIEF JUDGE DIFIORE: Yeah.

CHIEF JUDGE DIFIORE: Correct.

MR. TURKEL: - - - is affirmed. I - - - I think that Altman II is just unduly and unusually punitive. I think that we can all agree that the state of the law prior to Altman I, there's a lot of cases, there's a DHCR regulation that was promulgated in 2000, renumbered in 2014, that says, take the old rent, add the vacancy, add the individual apartment improvements. If it's over 2,000,



it's deregulated. If it's under 2,000, it's not deregulated.

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All the landlord did in this particular case is follow the law. And in fact, we know that, because next to the deregulated lease, at page 50 of the record, we have a notice that was provided, pursuant to the statute, which says to the tenant, this is a deregulated lease, and it is deregulated because, and the landlord checked off the old rent was 1,829, and with the vacancy increase and any other allowable increases, the rent is now over 2,000 dollars, therefore it is deregulated. And the tenant, Mr. Altman, signed that at the bottom, received.

I don't think there's any question that the landlord's only crime here was following the law at the time. Thank you.

CHIEF JUDGE DIFIORE: Thank you.

Counsel?

MR. RADER: Thank you, Your Honor. And if it pleases the court, my name is Lawrence Rader, and I represent the respondent, Richard Altman.

Two unanimous panels of the Appellate Division were crystal clear in interpreting the statutory provision, which had not come before them before.

JUDGE STEIN: Well, what was the purpose of adding the second provision? What was - - - what was the



1	purpose?		
2	MR. RADER: Pardon me, Your Honor?		
3	JUDGE STEIN: What the purpose of adding the		
4	second clause to this to this statute?		
5	MR. RADER: It's an interesting question, Your		
6	Honor, but		
7	JUDGE STEIN: Well, there has to be a purpose,		
8	right?		
9	MR. RADER: Both sides would and have conceded,		
10	as have the various briefs that have been submitted, that		
11	this statute has been put together through a variety of		
12	amendments and additions, and it does appear as though the		
13	second clause was inartfully added to the first clause.		
14	However		
15	JUDGE STEIN: But but doesn't the		
16	legislative history indicate what the purpose was, so are		
17	you just saying that they didn't do what they intended to		
18	do?		
19	MR. RADER: Not in this case. I'm not saying		
20	that at all, Your Honor.		
21	JUDGE STEIN: So what so what is your		
22	argument?		
23	MR. RADER: What the second provision said is, in		
24	fact, consistent with the first provision in that it said,		
25	"Is or becomes vacant with a rent of 2,000 dollars." And		



neither of those things happened here.

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JUDGE STEIN: But if it didn't change the first provision, what did it do?

MR. RADER: It - - -

JUDGE STEIN: And why - - and what is - - why does the legislative history tells us - - tell us something different?

MR. RADER: The interesting thing about the legislative history, as I have looked into it, is that this law was actually allowed to expire for a few minutes at midnight while the Democrats and Republicans fought it out over whether this would go in the way this is.

Now, what you've got is the landlords hanging really their entire case on the Governor's memorandum. But the Governor lost that battle, and the legislature chose its language carefully. And if the word "or" is meant to suggest that it meant something different, then they easily could have said so. They - - - they negotiated with one another, as a legislature does, and they voted this statute into place, and even the second sentence supports Altman's position.

What I find interesting about the landlord's position is that it ignores years of precedent from this court, including in cases which concern rent stabilization and deregulation, that if the landlords aren't happy, they



1	can go back to the legislature. There's a tremendous irony	
2	here in the landlord's counsel bringing up Roberts.	
3	JUDGE RIVERA: But doesn't Jemrock support their	
4	position?	
5	MR. RADER: Jemrock doesn't support their	
6	position	
7	JUDGE RIVERA: Why why not?	
8	MR. RADER: Because	
9	JUDGE RIVERA: Why not?	
10	MR. RADER: Because like all of their cases, and	
11	again, Your Honor, most of their argument is the word "or"	
12	and the Governor's memorandum. All of their cases are	
13	about improvements and not well, and improvements did	
14	not take place in this case. So as we say in our brief,	
15	the landlords are arguing many different things in many	
16	different cases, but the case before this court	
17	JUDGE RIVERA: But in general	
18	MR. RADER: had no improvements.	
19	JUDGE RIVERA: I thought you already have	
20	the vacancy allowance being added?	
21	MR. RADER: There was a vacancy allowance, but it	
22	didn't bring it over 2,000 dollars. So again	
23	JUDGE RIVERA: Right, and so then that was the	
24	point of Jemrock sending it back to see if, indeed, the	
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improvements might bring it over 2,000.

MR. RADER: And the Appellate Division, when it got it back, said that it brings it over 2,000, but did not definitively determine that that would cause the statute to be read as the Appellate Division very clearly determined in Altman I. JUDGE RIVERA: Would it have been over 2,000 without the vacancy allowance? MR. RADER: No, it - - - without the vacancy allowance?

JUDGE RIVERA: In Jemrock?

MR. RADER: I don't believe it would have been over 2,000 dollars without the vacancy or without the improvements.

JUDGE RIVERA: Then what would have been the point of the remand?

MR. RADER: The point of the remand was to consider all things considered, all things that were part of the record, including improvements, as is all of these cases, which the landlord points to - - - as are all of the cases, which the landlord points to, which, supposedly in the last few months represent the Appellate Division reversing itself, despite the fact that the Appellate Division never once says, today we reverse ourselves.

They're all about improvements or different issues. One is about an apartment which had previously been rent



1 controlled - - -2 JUDGE RIVERA: Is there any - - - any - - - any 3 place in a statue or regulation or in a case law, that you 4 can point me to that defines a vacancy as in the actual 5 physical departure? No one is in physical possession of 6 the apartment? MR. RADER: Well, we cited the dictionary, 7 8 because when something is vacant, it has nothing and nobody 9 in it. And as Your Honor asked counsel, and I don't 10 believe there was much of an answer, it appears clear that there is not a vacancy in these circumstances. 11 Jazilek 12 does, in fact, say exactly that. 13 JUDGE RIVERA: Well, it could be vacant because 14 you don't have a lawful tenant in possession, right? 15 MR. RADER: There's no tenant in possession. 16 JUDGE RIVERA: I mean, I - - -17 MR. RADER: The apartment has nobody in it. 18 JUDGE RIVERA: - - - I could be a lawful - - -19 correct. But I don't think you're arguing your client was a trespasser at the time they were in the apartment between 20 21 the surrender date and the first day of the new lease, 22 correct? 23 MR. RADER: No, my client - - -

- - - was a subtenant.

JUDGE RIVERA: Okay.

MR. RADER:

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_	JUDGE RIVERA: All right. So but let's sa
2	I'm renting an apartment that happens to be regulated, a
3	stabilized apartment, and I'm on vacation. You're not
4	arguing that the apartment is vacant in the way you're
5	arguing it here, simply because I'm on vacation; I'm not i
6	physical possession, correct?
7	MR. RADER: No, it is not vacated.
8	JUDGE RIVERA: Right, I'm still a tenant. I
9	still have rights over this apartment, correct? So the -
LO	_
L1	MR. RADER: On vacation? You you vacated
L2	your apartment for a couple of weeks to go on vacation?
L3	JUDGE RIVERA: Right, you
L4	MR. RADER: No
L5	JUDGE RIVERA: you're not arguing that's
L6	vacating, that the apartment is vacant, right
L7	MR. RADER: I'm not arguing
L8	JUDGE RIVERA: in that sense, right?
L9	MR. RADER: I'm not arguing that, no.
20	JUDGE RIVERA: I've still got rights over
21	possession and so forth, right?
22	MR. RADER: Nor am I arguing
23	JUDGE RIVERA: Correct.
24	MR. RADER: or would I argue
25	JUDGE RIVERA: Correct.

1	MR. RADER: or I think would
2	JUDGE RIVERA: Correct.
3	MR. RADER: even the landlord argue
4	JUDGE RIVERA: So when the prime tenant here
5	_
6	MR. RADER: that that would create a
7	JUDGE RIVERA: Yes, so when the prime tenant her
8	is properly still in tenancy, but then surrenders the
9	tenancy, isn't the landlord the one who has rights of this
LO	physical possession?
L1	MR. RADER: Not in this case, because they were
L2	done simultaneously, and not in the Jazilek case, and no,
L3	don't believe that's the case.
L4	JUDGE RIVERA: But but doesn't the new
L5	lease start the next day or am I wrong?
L6	MR. RADER: No, I think it starts it's
L7	JUDGE RIVERA: Is there overlap? Do they start
L8	at the exact same day?
L9	MR. RADER: I think they started simultaneously.
20	JUDGE RIVERA: They're both tenants the same day
21	MR. RADER: They drew an agreement that said one
22	surrenders and one gets a lease. But Your Honor, I would
23	also point out that vacancy is not the only threshold, by
>4	which Altman I is correct. Clearly there is the issue of

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whether they were entitled to the increase and to use that

increase in order to deregulate the apartment. 1 2 So while we argue vacancy and I think it's an 3 interesting semantic point, whether that word kicks in at 4 the moment that somebody moves out, or instead at the 5 moment that a lease changes hands, the court can very 6 easily find, as the Appellate Division did, that the - - -7 JUDGE FAHEY: Vacancy - - -8 MR. RADER: - - - 2,000-dollar threshold is still 9 not met. 10 JUDGE FAHEY: All right. Let - - - let's go back a second, because I was pushing counsel on Roberts, and, 11 12 you know, he made some good points, and that - - - that it 13 supported the defendant's position, and the language that -14 - - that I quoted to him talked about the - - - the tenant 15 --- or --- your "or" --- "the tenant vacates the 16 apartment and - - - and the legal rent plus vacancy 17 increases and increases permitted the landlords is 2,000 18 dollars or more." 19 Here, the vacancy rent increase, if applied, 20 would take you over the 2,000-dollar threshold, right? 21 Yes?

MR. RADER: Yes.

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JUDGE FAHEY: Yeah, yeah, okay. So that being the case, and this being the language in Roberts that they're relying on, why is that incorrect? Why doesn't it



apply here? What am I missing?

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MR. RADER: Roberts did not say that that would therefore entitle the landlord to deregulation. Roberts sent the case back with respect to a novel situation with J-51, followed by a massive improvement project.

JUDGE FAHEY: No, I - - - I understand it was -
- it was a J-51 case, but - - - and we're not talking about

that particular issue. But it - - - it did talk about the

scope of the RSL and whether the legal regulate rent - -
legally regulated rent is 2,000 dollars or more and how you

get there. And it - - - and it was really the first time

the Court of Appeals thoroughly analyzed it, so it's

important to us.

MR. RADER: And I think the court got it right that it would kick it over the 2,000 dollars, but I still believe that only the next tenant after the tenant who kicked it over 2,000 dollars, would be the one to get a destabilized lease. And that was cleared up in Altman I, and I believe this court is, in affirming Altman I, would not be doing anything inconsistent with Roberts.

JUDGE FEINMAN: So - - - so what do you do with the Park case that came after in the Appellate Division?

MR. RADER: Well, Park's an interesting case,
Your Honor. First of all, it involved a rent-controlled
lease which converted into a rent-stabilized lease, so it



1	had a different standard for increases. It also was an	
2	apartment occupied by a famous actress, who was	
3	JUDGE FEINMAN: I'm familiar with the facts. I -	
4		
5	MR. RADER: What's interesting about that is that	
6	we frequently hear about rent-controlled tenants who are	
7	the least people in the world who should have rent-	
8	controlled apartments. This, I believe, six-bedroom,	
9	eight-bathroom apartment, which by any measure, qualifies	
10	as luxury as a luxury apartment, is what the	
11	legislature intended, I believe, when the legislature	
12	passed laws to protect tenants.	
13	But every other apartment, which we cite, or	
14	virtually every other apartment which we cite, goes to an	
15	entirely different thing, which is that this statute	
16	protects affordable housing and tenants. And a 2,000-	
17	dollar apartment in the City of New York, or today a 2,700-	
18	dollar apartment in the City of New York, is by no means a	
19	luxury apartment, and as has been argued in the various	
20	briefs, pe gentrification and removal from	
21	neighborhoods of people's housing is what's affecting	
22	JUDGE FEINMAN: But I want to get to the	
23	MR. RADER: One other thing, Your Honor, on	
24	JUDGE FEINMAN: the specific language in	
25	Park, which I I think seems to imply that, if you put	

Park, which I - - - I think seems to imply that, if you put

1 aside the, you know, vacancy, the post-vacancy 2 improvements, that it still would have been entitled to an 3 increase because of the vacancy allowance. 4 MR. RADER: And I don't believe Park says that, 5 Your Honor. I think it very specifically speaks to the 6 improvements, which were massive improvements, which turned 7 it into an incredibly luxury-styled apartment. 8 JUDGE FEINMAN: Well, "The 2005 vacancy allowance 9 alone brought the rent for the apartment to 2,322.72, an 10 amount that was over the threshold." 11 MR. RADER: Which is true, but that does not 12 again state whether they could have destabilized on the 13 basis of that. Just as Mr. Altman's apartment with twenty 14 percent added brought it above 2,000 dollars. This is the 15 issue which the Appellate Division decided and which is 16 before this court. The improvements in Park changed things 17

quite a bit, and they are clearly provided for in the decision. But I would still ask this court to consider why

19 would the Appellate Division overturn its own decision

without ever mentioning it?

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CHIEF JUDGE DIFIORE: Thank you, Counsel.

MR. RADER: Thank you, Your Honor.

CHIEF JUDGE DIFIORE: Counsel?

MR. TURKEL: I'll waive rebuttal unless the court has any questions certainly.



1	CHIEF JUDGE DIFIORE:	Thank you
2	(Court is adjourned)	
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1		CERTIFICATION	
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